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The Priority of Democracy to Philosophy

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Thomas Jefferson set the tone for American liberal politics when he said "it does me no injury for my neighbor to say that there are twenty Gods or no God."¹ His example helped make respectable the idea that politics can be separated from beliefs about matters of ultimate importance – that shared beliefs among citizens on such matters are not essential to a democratic society. Like many other figures of the Enlightenment, Jefferson assumed that a moral faculty common to the typical theist and the typical atheist suffices for civic virtue.

Many Enlightenment intellectuals were willing to go further and say that since religious beliefs turn out to be inessential for political cohesion, they should simply be discarded as mumbo jumbo – perhaps to be replaced (as in twentieth-century totalitarian Marxist states) with some sort of explicitly secular political faith that will form the moral consciousness of the citizen. Jefferson again set the tone when he refused to go that far. He thought it enough to privatize religion, to view it as irrelevant to social order but relevant to, and possibly essential for, individual perfection. Citizens of a Jeffersonian democracy can be as religious or irreligious as they please as long as they are not "fanatical." That is, they must abandon or modify opinions on matters of ultimate importance, the opinions that may hitherto have given sense and point to their lives, if these opinions entail public actions that cannot be justified to most of their fellow citizens.

This Jeffersonian compromise concerning the relation of spiritual perfection to public policy has two sides. Its absolutist side says that every human being, without the benefit of special revelation, has all the beliefs necessary for civic virtue. These beliefs spring from a universal human faculty, conscience – possession of which constitutes the specifically human essence of each human being. This is the faculty that gives the in-

dividual human dignity and rights. But there is also a pragmatic side. This side says that when the individual finds in her conscience beliefs that are relevant to public policy but incapable of defense on the basis of beliefs common to her fellow citizens, she must sacrifice her conscience on the altar of public expediency.

The tension between these two sides can be eliminated by a philosophical theory that identifies justifiability to humanity at large with truth. The Enlightenment idea of "reason" embodies such a theory: the theory that there is a relation between the ahistorical essence of the human soul and moral truth that ensures that free and open discussion will produce "one right answer" to moral as well as to scientific questions.² Such a theory guarantees that a moral belief that cannot be justified to the mass of mankind is "irrational," and thus is not really a product of our moral faculty at all. Rather, it is a "prejudice," a belief that comes from some other part of the soul than "reason." It does not share in the sanctity of conscience, for it is the product of a sort of pseudoconscience – something whose loss is no sacrifice, but a purgation.

In our century, this rationalist justification of the Enlightenment compromise has been discredited. Contemporary intellectuals have given up the Enlightenment assumption that religion, myth, and tradition can be opposed to something ahistorical, something common to all human beings qua human. Anthropologists and historians of science have blurred the distinction between innate rationality and the products of acculturation. Philosophers such as Heidegger and Gadamer have given us ways of seeing human beings as historical all the way through. Other philosophers, such as Quine and Davidson, have blurred the distinction between permanent truths of reason and temporary truths of fact. Psychoanalysis has blurred the distinction between conscience and the emotions of love, hate, and fear, and thus the distinction between morality and prudence. The result is to erase the picture of the self common to Greek metaphysics, Christian theology, and Enlightenment rationalism: the picture of an ahistorical nature center, the locus of human dignity, surrounded by an adventitious and inessential periphery.

The effect of erasing this picture is to break the link between truth and justifiability. This, in turn, breaks down the bridge between the two sides of the Enlightenment compromise. The effect is to polarize liberal social theory. If we stay on the absolutist side, we shall talk about inalienable "human rights" and about "one right answer" to moral and political dilemmas without trying to back up such talk with a theory of human nature. We shall abandon metaphysical accounts of what a right is while nevertheless insisting that everywhere, in all times and cultures, members of our species have had the same rights. But if we swing to the

pragmatist side, and consider talk of "rights" an attempt to enjoy the benefits of metaphysics without assuming the appropriate responsibilities, we shall still need something to distinguish the sort of individual conscience we respect from the sort we condemn as "fanatical." This can only be something relatively local and ethnocentric – the tradition of a particular community, the consensus of a particular culture. According to this view, what counts as rational or as fanatical is relative to the group to which we think it necessary to justify ourselves – to the body of shared belief that determines the reference of the word "we." The Kantian identification with a central transcultural and ahistorical self is thus replaced by a quasi-Hegelian identification with our own community, thought of as a historical product. For pragmatist social theory, the question of whether justifiability to the community with which we identify entails truth is simply irrelevant.

Ronald Dworkin and others who take the notion of ahistorical human "rights" seriously serve as examples of the first, absolutist, pole. John Dewey and, as I shall shortly be arguing, John Rawls serve as examples of the second pole. But there is a third type of social theory – often dubbed "communitarianism" – which is less easy to place. Roughly speaking, the writers tagged with this label are those who reject both the individualistic rationalism of the Enlightenment and the idea of "rights," but, unlike the pragmatists, see this rejection as throwing doubt on the institutions and culture of the surviving democratic states. Such theorists include Robert Bellah, Alasdair MacIntyre, Michael Sandel, Charles Taylor, the early Roberto Unger, and many others. These writers share some measure of agreement with a view found in an extreme form, both in Heidegger and in Horkheimer and Adorno's *Dialectic of Enlightenment*. This is the view that liberal institutions and culture either should not or cannot survive the collapse of the philosophical justification that the Enlightenment provided for them.

There are three strands in communitarianism that need to be disentangled. First, there is the empirical prediction that no society that sets aside the idea of ahistorical moral truth in the insouciant way that Dewey recommended can survive. Horkheimer and Adorno, for example, suspect that you cannot have a moral community in a disenchanted world because toleration leads to pragmatism, and it is not clear how we can prevent "blindly pragmatized thought" from losing "its transcending quality and its relation to truth."³ They think that pragmatism was the inevitable outcome of Enlightenment rationalism and that pragmatism is not a strong enough philosophy to make moral community possible.⁴ Second, there is the moral judgment that the sort of human being who is produced by liberal institutions and culture is undesirable. MacInt, ↵

for example, thinks that our culture – a culture he says is dominated by “the Rich Aesthete, the Manager, and the Therapist” – is a *reductio ad absurdum* both of the philosophical views that helped create it and of those now invoked in its defense. Third, there is the claim that political institutions “presuppose” a doctrine about the nature of human beings and that such a doctrine must, unlike Enlightenment rationalism, make clear the essentially historical character of the self. So we find writers like Taylor and Sandel saying that we need a theory of the self that incorporates Hegel’s and Heidegger’s sense of the self’s historicity.

The first claim is a straightforward empirical, sociological-historical one about the sort of glue that is required to hold a community together. The second is a straightforward moral judgment that the advantages of contemporary liberal democracy are outweighed by the disadvantages, by the ignoble and sordid character of the culture and the individual human beings that it produces. The third claim, however, is the most puzzling and complex. I shall concentrate on this third, most puzzling, claim, although toward the end I shall return briefly to the first two.

To evaluate this third claim, we need to ask two questions. The first is whether there is any sense in which liberal democracy “needs” philosophical justification at all. Those who share Dewey’s pragmatism will say that although it may need philosophical articulation, it does not need philosophical backup. On this view, the philosopher of liberal democracy may wish to develop a theory of the human self that comports with the institutions he or she admires. But such a philosopher is not thereby justifying these institutions by reference to more fundamental premises, but the reverse: He or she is putting politics first and tailoring a philosophy to suit. Communitarians, by contrast, often speak as though political institutions were no better than their philosophical foundations.

The second question is one that we can ask even if we put the opposition between justification and articulation to one side. It is the question of whether a conception of the self that, as Taylor says, makes “the community constitutive of the individual”⁵ does in fact comport better with liberal democracy than does the Enlightenment conception of the self. Taylor summarizes the latter as “an ideal of disengagement” that defines a “typically modern notion” of human dignity: “the ability to act on one’s own, without outside interference or subordination to outside authority.” On Taylor’s view, as on Heidegger’s, these Enlightenment notions are closely linked with characteristically modern ideas of “efficacy, power, unperturbability.”⁶ They are also closely linked with the contemporary form of the doctrine of the sacredness of the individual conscience – Dworkin’s claim that appeals to rights “trump” all other appeals. Taylor, like Heidegger, would like to substitute a less individualistic concep-

tion of what it is to be properly human – one that makes less of autonomy and more of interdependence.

I can preview what is to come by saying that I shall answer “no” to the first question about the communitarians’ third claim and “yes” to the second. I shall be arguing that Rawls, following up on Dewey, shows us how liberal democracy can get along without philosophical presuppositions. He has thus shown us how we can disregard the third communitarian claim. But I shall also argue that communitarians like Taylor are right in saying that a conception of the self that makes the community constitutive of the self does comport well with liberal democracy. That is, if we *want* to flesh out our self-image as citizens of such a democracy with a philosophical view of the self, Taylor gives us pretty much the right view. But this sort of philosophical fleshing-out does not have the importance that writers like Horkheimer and Adorno, or Heidegger, have attributed to it.

Without further preface, I turn now to Rawls. I shall begin by pointing out that both in *A Theory of Justice* and subsequently, he has linked his own position to the Jeffersonian ideal of religious toleration. In an article called “Justice as Fairness: Political not Metaphysical,” he says that he is “going to apply the principle of toleration to philosophy itself,” and goes on to say:

The essential point is this: as a practical political matter no general moral conception can provide the basis for a public conception of justice in a modern democratic society. The social and historical conditions of such a society have their origins in the Wars of Religion following the Reformation and the development of the principle of toleration, and in the growth of constitutional government and the institutions of large market economies. These conditions profoundly affect the requirements of a workable conception of political justice: such a conception must allow for a diversity of doctrines and the plurality of conflicting, and indeed incommensurable conceptions of the good affirmed by the members of existing democratic societies.⁷

We can think of Rawls as saying that just as the principle of religious toleration and the social thought of the Enlightenment proposed to bracket many standard theological topics when deliberating about public policy and constructing political institutions, so we need to bracket many standard topics of philosophical inquiry. For purposes of social theory, we can put aside such topics as an ahistorical human nature, the nature of selfhood, the motive of moral behavior, and the meaning of human life.

We treat these as irrelevant to politics as Jefferson thought questions about the Trinity and about transubstantiation.

Insofar as he adopts this stance, Rawls disarms many of the criticisms that, in the wake of Horkheimer and Adorno, have been directed at American liberalism. Rawls can agree that Jefferson and his circle shared a lot of dubious philosophical views, views that we might now wish to reject. He can even agree with Horkheimer and Adorno, as Dewey would have, that these views contained the seeds of their own destruction. But he thinks that the remedy may be not to formulate better philosophical views on the same topics, but (for purposes of political theory) benignly to neglect these topics. As he says:

since justice as fairness is intended as a political conception of justice for a democratic society, it tries to draw solely upon basic intuitive ideas that are embedded in the political institutions of a democratic society and the public traditions of their interpretation. Justice as fairness is a political conception in part because it starts from within a certain political tradition. We hope that this political conception of justice may be at least supported by what we may call "overlapping consensus," that is, by a consensus that includes all the opposing philosophical and religious doctrines likely to persist and gain adherents in a more or less just constitutional democratic society.⁸

Rawls thinks that "philosophy as the search for truth about an independent metaphysical and moral order cannot . . . provide a workable and shared basis for a political conception of justice in a democratic society."⁹ So he suggests that we confine ourselves to collecting, "such settled convictions as the belief in religious toleration and the rejection of slavery" and then "try to organize the basic intuitive ideas and principles implicit in these convictions into a coherent conception of justice."¹⁰

This attitude is thoroughly historicist and antiuniversalist.¹¹ Rawls can wholeheartedly agree with Hegel and Dewey against Kant and can say that the Enlightenment attempt to free oneself from tradition and history, to appeal to "Nature" or "Reason," was self-deceptive.¹² He can see such an appeal as a misguided attempt to make philosophy do what theology failed to do. Rawls's effort to, in his words, "stay on the surface, philosophically speaking" can be seen as taking Jefferson's avoidance of theology one step further.

On the Deweyan view I am attributing to Rawls, no such discipline as "philosophical anthropology" is required as a preface to politics, but only history and sociology. Further, it is misleading to think of

his view as Dworkin does: as "rights-based" as opposed to "goal-based." For the notion of "basis" is not in point. It is not that we know, on antecedent philosophical grounds, that it is of the essence of human beings to have rights, and then proceed to ask how a society might preserve and protect these rights. On the question of priority, as on the question of the relativity of justice to historical situations, Rawls is closer to Walzer than to Dworkin.¹³ Since Rawls does not believe that for purposes of political theory, we need think of ourselves as having an essence that precedes and antedates history, he would not agree with Sandel that for these purposes, we need have an account of "the nature of the moral subject," which is "in some sense necessary, non-contingent and prior to any particular experience."¹⁴ Some of our ancestors may have required such an account, just as others of our ancestors required such an account, of their relation to their putative Creator. But *we* – we heirs of the Enlightenment for whom justice has become the first virtue – need neither. As citizens and as social theorists, we can be as indifferent to philosophical disagreements about the nature of the self as Jefferson was to theological differences about the nature of God.

This last point suggests a way of sharpening up my claim that Rawls's advocacy of philosophical toleration is a plausible extension of Jefferson's advocacy of religious toleration. Both "religion" and "philosophy" are vague umbrella terms, and both are subject to persuasive redefinition. When these terms are broadly enough defined, everybody, even atheists, will be said to have a religious faith (in the Tillichian sense of a "symbol of ultimate concern"). Everybody, even those who shun metaphysics and epistemology, will be said to have "philosophical presuppositions."¹⁵ But for purposes of interpreting Jefferson and Rawls, we must use narrower definitions. Let "religion" mean, for Jefferson's purposes, disputes about the nature and the true name of God – and even about his existence.¹⁶ Let "philosophy" mean, for Rawls's purposes, disputes about the nature of human beings and even about whether there is such a thing as "human nature."¹⁷ Using these definitions, we can say that Rawls wants views about man's nature and purpose to be detached from politics. As he says, he wants his conception of justice to "avoid . . . claims about the essential nature and identity of persons."¹⁸ So presumably, he wants questions about the point of human existence, or the meaning of human life, to be reserved for private life. A liberal democracy will not only exempt opinions on such matters from legal coercion, but also aim at disengaging discussions of such questions from discussions of social policy. Yet it will use force against the individual conscience, just insofar as conscience leads individuals to act so as to threaten democratic institutions. Unlike Jefferson's, Rawls's argument against fanaticism is not

that it threatens truth about the characteristics of an antecedent metaphysical and moral order by threatening free discussion, but *simply* that it threatens freedom, and thus threatens justice. Truth about the existence or nature of that order drops out.

The definition of “philosophy” I have just suggested is not as artificial and ad hoc as it may appear. Intellectual historians commonly treat “the nature of the human subject” as the topic that gradually replaced “God” as European culture secularized itself. This has been the central topic of metaphysics and epistemology from the seventeenth century to the present, and, for better or worse, metaphysics and epistemology have been taken to be the “core” of philosophy.¹⁹ Insofar as one thinks that political conclusions require extrapolitical grounding – that is, insofar as one thinks Rawls’s method of reflective equilibrium²⁰ is not good enough – one will want an account of the “authority” of those general principles.

If one feels a need for such legitimation, one will want either a religious or a philosophical preface to politics.²¹ One will be likely to share Horkheimer and Adorno’s fear that pragmatism is not strong enough to hold a free society together. But Rawls echoes Dewey in suggesting that insofar as justice becomes the first virtue of a society, the need for such legitimation may gradually cease to be felt. Such a society will become accustomed to the thought that social policy needs no more authority than successful accommodation among individuals, individuals who find themselves heir to the same historical traditions and faced with the same problems. It will be a society that encourages the “end of ideology,” that takes reflective equilibrium as the only method needed in discussing social policy. When such a society deliberates, when it collects the principles and intuitions to be brought into equilibrium, it will tend to discard those drawn from philosophical accounts of the self or of rationality. For such a society will view such accounts not as the foundations of political institutions, but as, at worst, philosophical mumbo jumbo, or, at best, relevant to private searches for perfection, but not to social policy.²²

In order to spell out the contrast between Rawls’s attempt to “stay on the surface, philosophically speaking” and the traditional attempt to dig down to “philosophical foundations of democracy,” I shall turn briefly to Sandel’s *Liberalism and the Limits of Justice*. This clear and forceful book provides very elegant and cogent arguments against the attempt to use a certain conception of the self, a certain metaphysical view of what human beings are like, to legitimize liberal politics. Sandel attributes this attempt to Rawls. Many people, including myself, initially took Rawls’s *Theory of Justice* to be such an attempt. We read it as a continuation of the Enlightenment attempt to ground our moral intui-

tions on a conception of human nature (and, more specifically, as a neo-Kantian attempt to ground them on the notion of “rationality”). However, Rawls’s writings subsequent to *A Theory of Justice* have helped us realize that we were misinterpreting his book, that we had overemphasized the Kantian and underemphasized the Hegelian and Deweyan elements. These writings make more explicit than did his book Rawls’s metaphysical doctrine that “what justifies a conception of justice is not its being true to an order antecedent to and given to us, but its congruence with our deeper understanding of ourselves and our aspirations, and our realization that, *given our history and the traditions embedded in our public life*, it is the most reasonable doctrine *for us*.”²³

When reread in the light of such passages, *A Theory of Justice* no longer seems committed to a philosophical account of the human self, but only to a historico-sociological description of the way we live now.

Sandel sees Rawls as offering us “deontology with a Humean face” – that is, a Kantian universalistic approach to social thought without the handicap of Kant’s idealistic metaphysics. He thinks that this will not work, that a social theory of the sort that Rawls wants requires us to postulate the sort of self that Descartes and Kant invented to replace God – one that can be distinguished from the Kantian “empirical self” as having various “contingent desires, wants and ends,” rather than being a mere concatenation of beliefs and desires. Since such a concatenation – what Sandel calls a “radically situated subject”²⁴ – is all that Hume offers us, Sandel thinks that Rawls’s project is doomed.²⁵ On Sandel’s account, Rawls’s doctrine that “justice is the first virtue of social institutions” requires backup from the metaphysical claim that “teleology to the contrary, what is most essential to our personhood is not the ends we choose but our capacity to choose them. And this capacity is located in a self which must be prior to the ends it chooses.”²⁶

But reading *A Theory of Justice* as political rather than metaphysical, one can see that when Rawls says that “the self is prior to the ends which are affirmed by it,”²⁷ he need not mean that there is an entity called “the self” that is something distinct from the web of beliefs and desires that that self “has.” When he says that “we should not attempt to give form to our life by first looking to the good independently defined,”²⁸ he is not basing this “should” on a claim about the nature of the self. “Should” is not to be glossed by “because of the intrinsic nature of morality”²⁹ or “because a capacity for choice is the essence of personhood,” but by something like “because *we* – we modern inheritors of the traditions of religious tolerance and constitutional government – put liberty ahead of perfection.”

This willingness to invoke what *we* do raises, as I have said, the spec-

ters of ethnocentrism and of relativism. Because Sandel is convinced that Rawls shares Kant's fear of these specters, he is convinced that Rawls is looking for an "Archimedean point" from which to assess the basic structure of society – a "standpoint neither compromised by its implication in the world nor dissociated and so disqualified by detachment."³⁰ It is just this idea that a standpoint can be "compromised by its implication in the world" that Rawls rejects in his recent writings. Philosophically inclined communitarians like Sandel are unable to envisage a middle ground between relativism and a "theory of the moral subject" – a theory that is not about, for example, religious tolerance and large market economies, but about human beings as such, viewed ahistorically. Rawls is trying to stake out just such a middle ground.³¹ When he speaks of an "Archimedean point," he does not mean a point outside history, but simply the kind of settled social habits that allow much latitude for further choices. He says, for example,

The upshot of these considerations is that justice as fairness is not at the mercy, so to speak, of existing wants and interests. It sets up an Archimedean point for assessing the social system without invoking a priori considerations. The long range aim of society is settled in its main lines irrespective of the particular desires and needs of its present members. . . . There is no place for the question whether men's desires to play the role of superior or inferior might not be so great that autocratic institutions should be accepted, or whether men's perception of the religious practices of others might not be so upsetting that liberty of conscience should not be allowed.³²

To say that there is no place for the questions that Nietzsche or Loyola would raise is not to say that the views of either are unintelligible (in the sense of "logically incoherent" or "conceptually confused"). Nor is it to say that they are based on an incorrect theory of the self. Nor is it *just* to say that our preferences conflict with theirs.³³ It is to say that the conflict between these men and us is so great that "preferences" is the wrong word. It is appropriate to speak of gustatory or sexual preferences, for these do not matter to anybody but yourself and your immediate circle. But it is misleading to speak of a "preference" for liberal democracy.

Rather, we heirs of the Enlightenment think of enemies of liberal democracy like Nietzsche or Loyola as, to use Rawls's word, "mad." We do so because there is no way to see them as fellow citizens of our constitutional democracy, people whose life plans might, given ingenuity and good will, be fitted in with those of other citizens. They are not crazy because they have mistaken the ahistorical nature of human beings.

They are crazy because the limits of sanity are set by what *we* can take seriously. This, in turn, is determined by our upbringing, our historical situation.³⁴

If this short way of dealing with Nietzsche and Loyola seems shockingly ethnocentric, it is because the philosophical tradition has accustomed us to the idea that anybody who is willing to listen to reason – to hear out all the arguments – can be brought around to the truth. This view, which Kierkegaard called "Socratism" and contrasted with the claim that our point of departure may be simply a historical event, is intertwined with the idea that the human self has a center (a divine spark, or a truth-tracking faculty called "reason") and that argumentation will, given time and patience, penetrate to this center. For Rawls's purposes, we do not need this picture. We are free to see the self as centerless, as a historical contingency all the way through. Rawls neither needs nor wants to defend the priority of the right to the good as Kant defended it, by invoking a theory of the self that makes it more than an "empirical self," more than a "radically situated subject." He presumably thinks of Kant as, although largely right about the nature of justice, largely wrong about the nature and function of philosophy.

More specifically, he can reject Sandel's Kantian claim that there is a "distance between subject and situation which is necessary to any measure of detachment, is essential to the ineliminably *possessive* aspect of any coherent conception of the self."³⁵ Sandel defines this aspect by saying, "I can never fully be constituted by my attributes . . . there must always be some attributes I *have* rather than am." On the interpretation of Rawls I am offering, we do not need a categorical distinction between the self and its situation. We can dismiss the distinction between an attribute of the self and a constituent of the self, between the self's accidents and its essence, as "merely" metaphysical.³⁶ If we are inclined to philosophize, we shall want the vocabulary offered by Dewey, Heidegger, Davidson, and Derrida, with its built-in cautions against metaphysics, rather than that offered by Descartes, Hume, and Kant.³⁷ For if we use the former vocabulary, we shall be able to see moral progress as a history of making rather than finding, of poetic achievement by "radically situated" individuals and communities, rather than as the gradual unveiling, through the use of "reason," of "principles" or "rights" or "values."

Sandel's claim that "the concept of a subject given prior to and independent of its objects offers a foundation for the moral law that . . . powerfully completes the deontological vision" is true enough. But to suggest such a powerful completion to Rawls is to offer him a poisoned gift. It is like offering Jefferson an argument for religious tolerance based

on exegesis of the Christian Scriptures.³⁸ Rejecting the assumption that the moral law needs a "foundation" is just what distinguishes Rawls from Jefferson. It is just this that permits him to be a Deweyan naturalist who needs neither the distinction between will and intellect nor the distinction between the self's constituents and its attributes. He does not *want* a "complete deontological vision," one that would explain *why* we should give justice priority over our conception of the good. He is filling out the consequences of the claim that it is prior, not its presuppositions.³⁹ Rawls is not interested in conditions for the identity of the self, but only in conditions for citizenship in a liberal society.

Suppose one grants that Rawls is not attempting a transcendental deduction of American liberalism or supplying philosophical foundations for democratic institutions, but simply trying to systematize the principles and intuitions typical of American liberals. Still, it may seem that the important questions raised by the critics of liberalism have been begged. Consider the claim that we liberals can simply dismiss Nietzsche and Loyola as crazy. One imagines these two rejoicing that they are quite aware that their views unfit them for citizenship in a constitutional democracy and that the typical inhabitant of such a democracy would regard them as crazy. But they take these facts as further counts against constitutional democracy. They think that the kind of person created by such a democracy is not what a human being should be.

In finding a dialectical stance to adopt toward Nietzsche or Loyola, we liberal democrats are faced with a dilemma. To refuse to argue about what human beings should be like seems to show a contempt for the spirit of accommodation and tolerance, which is essential to democracy. But it is not clear how to argue for the claim that human beings ought to be liberals rather than fanatics without being driven back on a theory of human nature, on philosophy. I think that we must grasp the first horn. We have to insist that not every argument need to be met in the terms in which it is presented. Accommodation and tolerance must stop short of a willingness to work within any vocabulary that one's interlocutor wishes to use, to take seriously any topic that he puts forward for discussion. To take this view is of a piece with dropping the idea that a single moral vocabulary and a single set of moral beliefs are appropriate for every human community everywhere, and to grant that historical developments may lead us to simply *drop* questions and the vocabulary in which those questions are posed.

Just as Jefferson refused to let the Christian Scriptures set the terms in which to discuss alternative political institutions, so we either must refuse to answer the question "What sort of human being are you hoping

to produce?" or, at least, must not let our answer to this question dictate our answer to the question "Is justice primary?"⁴⁰ It is no more evident that democratic institutions are to be measured by the sort of person they create than that they are to be measured against divine commands. It is not evident that they are to be measured by anything more specific than the moral intuitions of the particular historical community that has created those institutions. The idea that moral and political controversies should always be "brought back to first principles" is reasonable if it means merely that we should seek common ground in the hope of attaining agreement. But it is misleading if it is taken as the claim that there is a natural order of premises from which moral and political conclusions are to be inferred – not to mention the claim that some particular interlocutor (for example, Nietzsche or Loyola) has already discerned that order. The liberal response to the communitarians' second claim must be, therefore, that even if the typical character types of liberal democracies are bland, calculating, petty, and unheroic, the prevalence of such people may be a reasonable price to pay for political freedom.

The spirit of accommodation and tolerance certainly suggests that we should seek common ground with Nietzsche and Loyola, but there is no predicting where, or whether, such common ground will be found. The philosophical tradition has assumed that there are certain topics (for example, "What is God's will?" "What is man?" "What rights are intrinsic to the species?") on which everyone has, or should have, views and that these topics are prior in the order of justification to those at issue in political deliberation. This assumption goes along with the assumption that human beings have a natural center that philosophical inquiry can locate and illuminate. By contrast, the view that human beings are centerless networks of beliefs and desires and that their vocabularies and opinions are determined by historical circumstance allows for the possibility that there may not be enough overlap between two such networks to make possible agreement about political topics, or even profitable discussion of such topics.⁴¹ We do not conclude that Nietzsche and Loyola are crazy because they hold unusual views on certain "fundamental" topics; rather, we conclude this only after extensive attempts at an exchange of political views have made us realize that we are not going to get anywhere.⁴²

One can sum up this way of grasping the first horn of the dilemma I sketched earlier by saying that Rawls puts democratic politics first, and philosophy second. He retains the Socratic commitment to free exchange of views without the Platonic commitment to the possibility of universal agreement – a possibility underwritten by epistemological doctrines like Plato's Theory of Recollection⁴³ or Kant's theory of the relation between

pure and empirical concepts. He disengages the question of whether we ought to be tolerant and Socratic from the question of whether this strategy will lead to truth. He is content that it should lead to whatever intersubjective reflective equilibrium may be obtainable, given the contingent make-up of the subjects in question. Truth, viewed in the Platonic way, as the grasp of what Rawls calls "an order antecedent to and given to us," is simply not relevant to democratic politics. So philosophy, as the explanation of the relation between such an order and human nature, is not relevant either. When the two come into conflict, democracy takes precedence over philosophy.

This conclusion may seem liable to an obvious objection. It may seem that I have been rejecting a concern with philosophical theories about the nature of men and women on the basis of just such a theory. But notice that although I have frequently said that Rawls *can be content* with a notion of the human self as a centerless web of historically conditioned beliefs and desires, I have not suggested that he *needs* such a theory. Such a theory does not offer liberal social theory a *basis*. If one *wants* a model of the human self, then this picture of a centerless web will fill the need. But for purposes of liberal social theory, one can do without such a model. One can get along with common sense and social science, areas of discourse in which the term "the self" rarely occurs.

If, however, one has a taste for philosophy – if one's vocation, one's private pursuit of perfection, entails constructing models of such entities as "the self," "knowledge," "language," "nature," "God," or "history," and then tinkering with them until they mesh with one another – one *will* want a picture of the self. Since my own vocation is of this sort, and the moral identity around which I wish to build such models is that of a citizen of a liberal democratic state, I commend the picture of the self as a centerless and contingent web to those with similar tastes and similar identities. But I would not commend it to those with a similar vocation but dissimilar moral identities – identities built, for example, around the love of God, Nietzschean self-overcoming, the accurate representation of reality as it is in itself, the quest for "one right answer" to moral questions, or the natural superiority of a given character type. Such persons need a more complex and interesting, less simple-minded model of the self – one that meshes in complex ways with complex models of such things as "nature" or "history." Nevertheless, such persons may, for pragmatic rather than moral reasons, be loyal citizens of a liberal democratic society. They may despise most of their fellow citizens, but be prepared to grant that the prevalence of such despicable character types is a lesser evil than the loss of political freedom. They may be ruefully

grateful that their private senses of moral identity and the models of the human self that they develop to articulate this sense – the ways in which they deal with their aloneness – are not the concern of such a state. Rawls and Dewey have shown how the liberal state can ignore the difference between the moral identities of Glaucon and of Thrasymachus, just as it ignores the difference between the religious identities of a Catholic archbishop and a Mormon prophet.

There is, however, a flavor of paradox in this attitude toward theories of the self. One might be inclined to say that I have evaded one sort of self-referential paradox only by falling into another sort. For I am presupposing that one is at liberty to rig up a model of the self to suit oneself, to tailor it to one's politics, one's religion, or one's private sense of the meaning of one's life. This, in turn, presupposes that there is no "objective truth" about what the human self is *really* like. That, in turn, seems a claim that could be justified only on the basis of a metaphysico-epistemological view of the traditional sort. For surely if anything is the province of such a view, it is the question of what there is and is not a "fact of the matter" about. So my argument must ultimately come back to philosophical first principles.

Here I can only say that if there were a discoverable fact of the matter about what there is a fact of the matter about, then it would doubtless be metaphysics and epistemology that would discover that meta-fact. But I think that the very idea of a "fact of the matter" is one we would be better off without. Philosophers like Davidson and Derrida have, I think, given us good reason to think that the *physis-nomos*, *in se-ad nos*, and objective-subjective distinctions were steps on a ladder that we can now safely throw away. The question of whether the reasons such philosophers have given for this claim are themselves metaphysico-epistemological reasons, and if not, what sort of reasons they are, strikes me as pointless and sterile. Once again, I fall back on the holist's strategy of insisting that reflective equilibrium is all we need try for – that there is no natural order of justification of beliefs, no predestined outline for argument to trace. Getting rid of the idea of such an outline seems to me one of the many benefits of a conception of the self as a centerless web. Another benefit is that questions about whom we need justify ourselves to – questions about who counts as a fanatic and who deserves an answer – can be treated as just further matters to be sorted out in the course of attaining reflective equilibrium.

I can, however, make one point to offset the air of light-minded aestheticism I am adopting toward traditional philosophical questions. This is that there is a moral purpose behind this light-mindedness. The encouragement of light-mindedness about traditional philosophical topics

serves the same purposes as does the encouragement of light-mindedness about traditional theological topics. Like the rise of large market economies, the increase in literacy, the proliferation of artistic genres, and the insouciant pluralism of contemporary culture, such philosophical superficiality and light-mindedness helps along the disenchantment of the world. It helps make the world's inhabitants more pragmatic, more tolerant, more liberal, more receptive to the appeal of instrumental rationality.

If one's moral identity consists in being a citizen of a liberal polity, then to encourage light-mindedness will serve one's moral purposes. Moral commitment, after all, does not require taking seriously all the matters that are, for moral reasons, taken seriously by one's fellow citizens. It may require just the opposite. It may require trying to josh them out of the habit of taking those topics so seriously. There may be serious reasons for so joshing them. More generally, we should not assume that the aesthetic is always the enemy of the moral. I should argue that in the recent history of liberal societies, the willingness to view matters aesthetically – to be content to indulge in what Schiller called “play” and to discard what Nietzsche called “the spirit of seriousness” – has been an important vehicle of moral progress.

I have now said everything I have to say about the third of the communitarian claims that I distinguished at the outset: the claim that the social theory of the liberal state rests on false philosophical presuppositions. I hope I have given reasons for thinking that insofar as the communitarian is a critic of liberalism, he should drop this claim and should instead develop either of the first two claims: the empirical claim that democratic institutions cannot be combined with the sense of common purpose that predemocratic societies enjoyed, or the moral judgment that the products of the liberal state are too high a price to pay for the elimination of the evils that preceded it. If communitarian critics of liberalism stuck to these two claims, they would avoid the sort of terminal wistfulness with which their books typically end. Heidegger, for example, tells us that “we are too late for the gods, and too early for Being.” Unger ends *Knowledge and Politics* with an appeal to a *Deus absconditus*. MacIntyre ends *After Virtue* by saying that we “are awaiting not for a Godot, but for another – doubtless very different – St. Benedict.”⁴⁴ Sandel ends his book by saying that liberalism “forgets the possibility that when politics goes well, we can know a good in common that we cannot know alone,” but he does not suggest a candidate for this common good.

Instead of thus suggesting that philosophical reflection, or a return to religion, might enable us to re-enchant the world, I think that commu-

nitarians should stick to the question of whether disenchantment has, on balance, done us more harm than good, or created more dangers than it has evaded. For Dewey, communal and public disenchantment is the price we pay for individual and private spiritual liberation, the kind of liberation that Emerson thought characteristically American. Dewey was as well aware as Weber that there is a price to be paid, but he thought it well worth paying. He assumed that no good achieved by earlier societies would be worth recapturing if the price were a diminution in our ability to leave people alone, to let them try out their private visions of perfection in peace. He admired the American habit of giving democracy priority over philosophy by asking, about any vision of the meaning of life, “Would not acting out this vision interfere with the ability of others to work out their own salvation?” Giving priority to that question is no more “natural” than giving priority to, say, MacIntyre's question “What sorts of human beings emerge in the culture of liberalism?” or Sandel's question “Can a community of those who put justice first ever be more than a community of strangers?” The question of which of these questions is prior to which others is, necessarily, begged by *everybody*. Nobody is being any more arbitrary than anybody else. But that is to say that nobody is being arbitrary at all. Everybody is just insisting that the beliefs and desires they hold most dear should come first in the order of discussion. That is not arbitrariness, but sincerity.

The danger of re-enchanting the world, from a Deweyan point of view, is that it might interfere with the development of what Rawls calls “a social union of social unions,”⁴⁵ some of which may be (and in Emerson's view, should be) very small indeed. For it is hard to be both enchanted with one version of the world and tolerant of all the others. I have not tried to argue the question of whether Dewey was right in this judgment of relative danger and promise. I have merely argued that such a judgment neither presupposes nor supports a theory of the self. Nor have I tried to deal with Horkheimer and Adorno's prediction that the “dissolvent rationality” of the Enlightenment will eventually cause the liberal democracies to come unstuck.

The only thing I have to say about this prediction is that the collapse of the liberal democracies would not, in itself, provide much evidence for the claim that human societies cannot survive without widely shared opinions on matters of ultimate importance – shared conceptions of our place in the universe and our mission on earth. Perhaps they cannot survive under such conditions, but the eventual collapse of the democracies would not, in itself, show that this was the case – any more than it would show that human societies require kings or an established religion, or that political community cannot exist outside of small city-states.

Both Jefferson and Dewey described America as an "experiment." If the experiment fails, our descendants may learn something important. But they will not learn a philosophical truth, any more than they will learn a religious one. They will simply get some hints about what to watch out for when setting up their next experiment. Even if nothing else survives from the age of the democratic revolutions, perhaps our descendants will remember that social institutions *can* be viewed as experiments in cooperation rather than as attempts to embody a universal and ahistorical order. It is hard to believe that this memory would not be worth having.

NOTES

- I am grateful to David Levin, Michael Sandel, J. B. Schneewind, and A. J. Simmons for comment on earlier drafts of this paper.
- 1 Thomas Jefferson, *Notes on the State of Virginia*, Query XVII, in *The Writings of Thomas Jefferson*, ed. A. A. Lipscomb and A. E. Bergh (Washington, D.C., 1905), 2: 217.
 - 2 Jefferson included a statement of this familiar Scriptural claim (roughly in the form in which it had been restated by Milton in *Areopagitica*) in the preamble to the Virginia Statute for Religious Freedom: "truth is great and will prevail if left to herself, . . . she is the proper and sufficient antagonist to error, and has nothing to fear from the conflict, unless by human interposition disarmed of her natural weapons, free argument and debate, errors ceasing to be dangerous when it is permitted freely to contradict them" (*ibid.*, 2: 302).
 - 3 Max Horkheimer and Theodor W. Adorno, *Dialectic of Enlightenment* (New York: Seabury Press, 1972), p. xiii.
 - 4 "For the Enlightenment, whatever does not conform to the rule of computation and utility is suspect. So long as it can develop undisturbed by any outward repression, there is no holding it. In the process, it treats its own ideas of human rights exactly as it does the older universals . . . Enlightenment is totalitarian" (*ibid.*, p. 6). This line of thought recurs repeatedly in communitarian accounts of the present state of the liberal democracies; see, for example, Robert Bellah, Richard Madsen, William Sullivan, Ann Swidler, and Steven Tipton, *Habits of the Heart: Individualism and Commitment in American Life* (Berkeley: University of California Press, 1985): "There is a widespread feeling that the promise of the modern era is slipping away from us. A movement of enlightenment and liberation that was to have freed us from superstition and tyranny has led in the twentieth century to a world in which ideological fanaticism and political oppression have reached extremes unknown in previous history" (p. 277).
 - 5 Charles Taylor, *Philosophy and the Human Sciences*, vol. 2 of *Philosophical Papers* (Cambridge: Cambridge University Press, 1985), p. 8.
 - 6 *Ibid.*, p. 5.

- 7 John Rawls, "Justice as Fairness: Political not Metaphysical," *Philosophy and Public Affairs* 14 (1985): 225. Religious toleration is a constantly recurring theme in Rawls's writing. Early in *A Theory of Justice* (Cambridge, Mass.: Harvard University Press, 1971), when giving examples of the sort of common opinions that a theory of justice must take into account and systematize, he cites our conviction that religious intolerance is unjust (p. 19). His example of the fact that "a well-ordered society tends to eliminate or at least to control men's inclinations to injustice" is that "warring and intolerant sects are much less likely to exist" (p. 247). Another relevant passage (which I shall discuss below) is his diagnosis of Ignatius Loyola's attempt to make the love of God the "dominant good": "Although to subordinate all our aims to one end does not strictly speaking violate the principles of rational choice . . . it still strikes us as irrational, or more likely as mad" (pp. 553-4).
- 8 Rawls, "Justice as Fairness," pp. 225-6. The suggestion that there are many philosophical views that will *not* survive in such conditions is analogous to the Enlightenment suggestion that the adoption of democratic institutions will cause "superstitious" forms of religious belief gradually to die off.
- 9 *Ibid.*, p. 230.
- 10 *Ibid.*
- 11 For Rawls's historicism see, for example, *Theory of Justice*, p. 547. There, Rawls says that the people in the original position are assumed to know "the general facts about society," including the fact that "institutions are not fixed but change over time, altered by natural circumstances and the activities and conflicts of social groups." He uses this point to rule out, as original choosers of principles of justice, those "in a feudal or a caste system," those who are unaware of events such as the French Revolution. This is one of many passages that make clear (at least read in the light of Rawls's later work) that a great deal of knowledge that came late to the mind of Europe is present to the minds of those behind the veil of ignorance. Or, to put it another way, such passages make clear that those original choosers behind the veil exemplify a certain modern type of human being, not an ahistorical human nature. See also p. 548, where Rawls says, "Of course in working out what the requisite principles [of justice] are, we must rely upon current knowledge as recognized by common sense and the existing scientific consensus. We have to concede that as established beliefs change, it is possible that the principles of justice which it seems rational to choose may likewise change."
- 12 See Bellah et al., *Habits of the Heart*, p. 141, for a recent restatement of this "counter-Enlightenment" line of thought. For the authors' view of the problems created by persistence in Enlightenment rhetoric and by the prevalence of the conception of human dignity that Taylor identifies as "distinctively modern," see p. 21: "For most of us, it is easier to think about to get what we want than to know exactly what we should want. Thus Brian, Joe, Margaret and Wayne [some of the Americans interviewed by the authors] are each in his or her own way confused about how to define for themselves such things as the nature of success, the meaning of freedom, and the re-

quirements of justice. Those difficulties are in an important way created by the limitations in the common tradition of moral discourse they – and we – share.” Compare p. 290: “the language of individualism, the primary American language of self-understanding, limits the way in which people think.”

To my mind, the authors of *Habits of the Heart* undermine their own conclusions in the passages where they point to actual moral progress being made in recent American history, notably in their discussion of the civil-rights movement. There, they say that Martin Luther King, Jr., made the struggle for freedom “a practice of commitment within a vision of America as a community of memory” and that the response King elicited “came from the reawakened recognition by many Americans that their own sense of self was rooted in companionship with others who, though not necessarily like themselves, nevertheless shared with them a common history and whose appeals to justice and solidarity made powerful claims on our loyalty” (p. 252). These descriptions of King’s achievement seem exactly right, but they can be read as evidence that the rhetoric of the Enlightenment offers at least as many opportunities as it does obstacles for the renewal of a sense of community. The civil-rights movement combined, without much strain, the language of Christian fellowship and the “language of individualism,” about which Bellah and his colleagues are dubious.

- 13 See Michael Walzer, *Spheres of Justice* (New York: Basic, 1983), pp. 312 ff.
- 14 Michael Sandel, *Liberalism and the Limits of Justice* (Cambridge: Cambridge University Press, 1982), p. 49.
- 15 In a recent, as yet unpublished, paper, Sandel has urged that Rawls’s claim that “philosophy in the classical sense as the search for truth about a prior and independent moral order cannot provide the shared basis for a political conception of justice” presupposes the controversial metaphysical claim that there is no such order. This seems to me like saying that Jefferson was presupposing the controversial theological claim that God is not interested in the name by which he is called by human beings. Both charges are accurate, but not really to the point. Both Jefferson and Rawls would have to reply, “I have no arguments for my dubious theological-metaphysical claim, because I do not know how to discuss such issues, and do not want to. My interest is in helping to preserve and create political institutions that will foster public indifference to such issues, while putting no restrictions on private discussion of them.” This reply, of course, begs the “deeper” question that Sandel wants to raise, for the question of whether we *should* determine what issues to discuss on political or on “theoretical” (for example, theological or philosophical) grounds remains unanswered. (At the end of this paper, I briefly discuss the need for philosophers to escape from the requirement to answer questions phrased in vocabularies they wish to reject, and in more detail in “Beyond Realism and Anti-Realism,” in *Wo steht die sprachanalytische Philosophie heute?*, ed. Herta Nagl-Docekal et al. [forthcoming].)
- 16 Jefferson agreed with Luther that philosophers had muddied the clear waters

of the gospels. See Jefferson’s polemic against Plato’s “foggy mind” and his claim that “the doctrines which flowed from the lips of Jesus himself are within the comprehension of a child; but thousands of volumes have not yet explained the Platonisms engrafted on them; and for this obvious reason, that nonsense can never be explained” (*Writings of Thomas Jefferson*, 14: 149).

- 17 I am here using the term “human nature” in the traditional philosophical sense in which Sartre denied that there was such a thing, rather than in the rather unusual one that Rawls gives it. Rawls distinguishes between a “conception of the person” and a “theory of human nature,” where the former is a “moral ideal” and the latter is provided by, roughly, common sense plus the social sciences. To have a theory of human nature is to have “general facts that we take to be true, or true enough, given the state of public knowledge in our society,” facts that “limit the feasibility of the ideals of person and society embedded in that framework” (“Kantian Constructivism in Moral Theory,” *Journal of Philosophy* 77 [1980]: 534).
 - 18 Rawls, “Justice as Fairness,” p. 223.
 - 19 In fact, it has been for the worse. A view that made politics more central to philosophy and subjectivity less would both permit more effective defenses of democracy than those that purport to supply it with “foundations” and permit liberals to meet Marxists on their own, political, ground. Dewey’s explicit attempt to make the central philosophical question “What serves democracy?” rather than “What permits us to argue for democracy?” has been, unfortunately, neglected. I try to make this point in “Philosophy as Science, as Metaphor, and as Politics,” in *The Institution of Philosophy*, ed. Avner Cohen and Marcello Dascal (Totowa, N.J.: Rowman and Allenfield, forthcoming).
 - 20 That is, give-and-take between intuitions about the desirability of particular consequences of particular actions and intuitions about general principles, with neither having the determining voice.
 - 21 One will also, as I did on first reading Rawls, take him to be attempting to supply such legitimation by an appeal to the rationality of the choosers in the original position (the position of those who, behind a veil of ignorance that hides them from their life chances and their conceptions of the good, select from among alternative principles of justice) served simply “to make vivid . . . the restrictions that it seems reasonable to impose on arguments for principles of justice and therefore on those principles themselves” (*Theory of Justice*, p. 18).
- But this warning went unheeded by myself and others, in part because of an ambiguity between “reasonable” as defined by ahistorical criteria and as meaning something like “in accord with the moral sentiments characteristic of the heirs of the Enlightenment.” Rawls’s later work has, as I have said, helped us come down on the historicist side of this ambiguity; see, for example, “Kantian Constructivism”: “the original position is not an axiomatic (or deductive) basis from which principles most fitting to the conception of the person most likely to be held, at least implicitly, in a democratic society”

(p. 572). It is tempting to suggest that one could eliminate all reference to the original position from *A Theory of Justice* without loss, but this is as daring a suggestion as that one might rewrite (as many have wished to do) Kant's *Critique of Pure Reason* without reference to the thing-in-itself. T. M. Scanlon has suggested that we can, at least, safely eliminate reference, in the description of the choosers in the original position, to an appeal to self-interest in describing the motives of those choosers. ("Contractualism and Utilitarianism," in *Utilitarianism and Beyond*, ed. Bernard Williams and Amartya Sen [Cambridge: Cambridge University Press, 1982]). Since justifiability is, more evidently than self-interest, relative to historical circumstance, Scanlon's proposal seems to be more faithful to Rawls's overall philosophical program than Rawls's own formulation.

- 22 In particular, there will be no principles or intuitions concerning the universal features of human psychology relevant to motivation. Sandel thinks that since assumptions about motivation are part of the description of the original position, "what issues at one end in a theory of justice must issue at the other in a theory of the person, or more precisely, a theory of the moral subject" (*Liberalism and the Limits of Justice*, p. 47). I would argue that if we follow Scanlon's lead (note 17) in dropping reference to self-interest in our description of the original choosers and replacing this with reference to their desire to justify their choices to their fellows, then the only "theory of the person" we get is a sociological description of the inhabitants of contemporary liberal democracies.
- 23 Rawls, "Kantian Constructivism," p. 519. Italics added.
- 24 Sandel, *Liberalism and the Limits of Justice*, p. 21. I have argued for the advantages of thinking of the self as just such a concatenation; see "Postmodernist Bourgeois Liberalism," *Journal of Philosophy* 80 (1983): 583-9 and "Freud and Moral Reflection," in *The Pragmatists' Freud*, ed. Joseph E. Smith and William Kerrigan (Baltimore: Johns Hopkins University Press, 1986). When Sandel cites Robert Nozick and Daniel Bell as suggesting that Rawls "ends by dissolving the self in order to preserve it" (*Liberalism and the Limits of Justice*, p. 95), I should rejoin that it may be helpful to dissolve the metaphysical self in order to preserve the political one. Less obliquely stated: It may be helpful, for purposes of systematizing our intuitions about the priority of liberty, to treat the self as having no center, no essence, but *merely* as a concatenation of beliefs and desires.
- 25 "Deontology with a Humean face either fails as deontology or recreates in the original position the disembodied subject it resolves to avoid" (*ibid.*, p. 14).
- 26 *Ibid.*, p. 19.
- 27 Rawls, *Theory of Justice*, p. 560.
- 28 *Ibid.*
- 29 It is important to note that Rawls explicitly distances himself from the idea that he is analyzing the very idea of morality and from conceptual analysis as the method of social theory (*ibid.*, p. 130). Some of his critics have sug-

gested that Rawls is practicing "reductive logical analysis" of the sort characteristic of "analytic philosophy"; see, for example, William M. Sullivan, *Reconstructing Public Philosophy* (Berkeley: University of California Press, 1982), pp. 94ff. Sullivan says that "this ideal of reductive logical analysis lends legitimacy to the notion that moral philosophy is summed up in the task of discovering, through the analysis of moral rules, both primitive elements and governing principles that must apply to any rational moral system, *rational* here meaning 'logically coherent' " (p. 96). He goes on to grant that "Nozick and Rawls are more sensitive to the importance of history and social experience in human life than were the classic liberal thinkers" (p. 97). But this concession is too slight and is misleading. Rawls's willingness to adopt "reflective equilibrium" rather than "conceptual analysis" as a methodological watchword sets him apart from the epistemologically oriented moral philosophy that was dominant prior to the appearance of *A Theory of Justice*. Rawls represents a reaction against the Kantian idea of "morality" as having an ahistorical essence, the same sort of reaction found in Hegel and in Dewey.

- 30 Sandel, *Liberalism and the Limits of Justice*, p. 17.
- 31 ". . . liberty of conscience and freedom of thought should not be founded on philosophical or ethical skepticism, nor on indifference to religious and moral interests. The principles of justice define an appropriate path between dogmatism and intolerance on the one side, and a reductionism which regards religion and morality as mere preferences on the other" (Rawls, *Theory of Justice*, p. 243). I take it that Rawls is identifying "philosophical or ethical skepticism" with the idea that everything is just a matter of "preference," even religion, philosophy, and morals. So we should distinguish his suggestion that we "extend the principle of toleration to philosophy itself" from the suggestion that we dismiss philosophy as epiphenomenal. That is the sort of suggestion that is backed up by reductionist accounts of philosophical doctrines as "preferences" or "wish fulfillments" or "expressions of emotion" (see Rawls's criticism of Freudian reductionism in *ibid.*, pp. 539ff.). Neither psychology nor logic nor any other theoretical discipline can supply non-question-begging reasons why philosophy should be set aside, any more than philosophy can supply such reasons why theology should be set aside. But this is compatible with saying that the general course of historical experience may lead us to neglect theological topics and bring us to the point at which, like Jefferson, we find a theological vocabulary "meaningless" (or, more precisely, useless). I am suggesting that the course of historical experience since Jefferson's time has led us to a point at which we find much of the vocabulary of modern philosophy no longer useful.
- 32 *Ibid.*, pp. 261-2.
- 33 The contrast between "mere preference" and something less "arbitrary," something more closely related to the very nature of man or of reason, is invoked by many writers who think of "human rights" as requiring a philosophical foundation of the traditional sort. Thus my colleague David Little, commenting on my "Solidarity or Objectivity?" (*Post-Analytic Philosophy*,

- ed. John Rajchman and Cornel West [New York: Columbia University Press, 1985]), says "Rorty appears to permit criticism and pressure against those societies [the ones we do not like] *if we happen to want to* criticize and pressure them in pursuit of some interest or belief we may (at the time) have, and for whatever ethnocentric reasons we may happen to hold those interests or beliefs" ("Natural Rights and Human Rights: The International Imperative," in *Natural Rights and Natural Law: The Legacy of George Mason*, ed. Robert P. Davidow [Fairfax, Va.: George Mason University Press, 1986], pp. 67–122; italics in original). I would rejoin that Little's use of "happen to want to" presupposes a dubious distinction between necessary, built-in, universal convictions (convictions that it would be "irrational" to reject) and accidental, culturally determined convictions. It also presupposes the existence of such faculties as reason, will, and emotion, all of which the pragmatist tradition in American philosophy and the so-called existentialist tradition in European philosophy try to undercut. Dewey's *Human Nature and Conduct* and Heidegger's *Being and Time* both offer a moral psychology that avoids oppositions between "preference" and "reason."
- 34 "Aristotle remarks that it is a peculiarity of men that they possess a sense of the just and the unjust and that their sharing a common understanding of justice makes a polis. Analogously one might say, in view of our discussion, that a common understanding of justice as fairness makes a constitutional democracy" (Rawls, *Theory of Justice*, p. 243). In the interpretation of Rawls I am offering, it is unrealistic to expect Aristotle to have developed a conception of justice as fairness, since he simply lacked the kind of historical experience that we have accumulated since his day. More generally, it is pointless to assume (with, for example, Leo Strauss) that the Greeks had already canvassed the alternatives available for social life and institutions. When we discuss justice, we cannot agree to bracket our knowledge of recent history.
- 35 Sandel, *Liberalism and the Limits of Justice*, p. 20.
- 36 We can dismiss other distinctions that Sandel draws in the same way. Examples are the distinction between a voluntarist and a cognitive account of the original position (*ibid.*, p. 121), that between "the identity of the subject" as the "product" rather than the "premise" of its agency (*ibid.*, p. 152), and that between the question "Who am I?" and its rival as "the paradigmatic moral question," "What shall I choose?" (*ibid.*, p. 153). These distinctions are all to be analyzed away as products of the "Kantian dualisms" that Rawls praises Hegel and Dewey for having overcome.
- 37 For some similarities between Dewey and Heidegger with respect to anti-Cartesianism, see my "Overcoming the Tradition," in Richard Rorty, *Consequences of Pragmatism* (Minneapolis: University of Minnesota Press, 1982). For similarities between Davidson and Derrida, see Samuel Wheeler, "Indeterminacy of French Translation," in *Essays on 'Inquiries into truth and interpretation'*, ed. Ernest LePore (Oxford: Basil Blackwell, 1986).
- 38 David Levin has pointed out to me that Jefferson was not above borrowing

such arguments. I take this to show that Jefferson, like Kant, found himself in an untenable halfway position between theology and Deweyan social experimentalism.

- 39 Sandel takes "the primacy of the subject" to be not only a way of filling out the deontological picture, but also a necessary condition of its correctness: "If the claim for the primacy of justice is to succeed, if the right is to be prior to the good in the interlocking moral and foundational senses we have distinguished, then some version of the claim for the primacy of the subject must succeed as well" (*Liberalism and the Limits of Justice*, p. 7). Sandel quotes Rawls as saying that "the essential unity of the self is already provided by the conception of the right" and takes this passage as evidence that Rawls holds a doctrine of the "priority of the self" (*ibid.*, p. 21). But consider the context of this sentence. Rawls says: "The principles of justice and their realization in social forms define the bounds within which our deliberations take place. The essential unity of the self is already provided by the conception of right. Moreover, in a well-ordered society this unity is the same for all; everyone's conception of the good as given by his rational plan is a sub-plan of the larger comprehensive plan that regulates the community as a social union of social unions" (*Theory of Justice*, p. 563). The "essential unity of the self," which is in question here, is simply the system of moral sentiments, habits, and internalized traditions that is typical of the politically aware citizen of a constitutional democracy. This self is, once again, a historical product. It has nothing to do with the nonempirical self, which Kant had to postulate in the interests of Enlightenment universalism.
- 40 This is the kernel of truth in Dworkin's claim that Rawls rejects "goal-based" social theory; but this point should not lead us to think that he is thereby driven back on a "rights-based" theory.
- 41 But one should not press this point so far as to raise the specter of "untranslatable languages." As Donald Davidson has remarked, we would not recognize other organisms as actual or potential language users – or, therefore, as persons – unless there were enough overlap in belief and desire to make translation possible. The point is merely that efficient and frequent communication is only a necessary, not a sufficient, condition of agreement.
- 42 Further, such a conclusion is *restricted* to politics. It does not cast doubt on the ability of these men to follow the rules of logic or their ability to do many other things skillfully and well. It is thus not equivalent to the traditional philosophical charge of "irrationality." That charge presupposes that inability to "see" certain truths is evidence of the lack of an organ that is essential for human functioning generally.
- 43 In Kierkegaard's *Philosophical Fragments*, to which I have referred earlier, we find the Platonic Theory of Recollection treated as the archetypal justification of "Socratism" and thus as the symbol of all forms (especially Hegel's) of what Bernard Williams has recently called "the rationalist theory of rationality" – the idea that one is rational only if one can appeal to universally accepted criteria, criteria whose truth and applicability all human beings can

find "in their heart." This is the philosophical core of the Scriptural idea that "truth is great, and will prevail," when that idea is dissociated from the Pauline idea of "a New Being" (in the way that Kierkegaard refused to dissociate it).

- 44 See Jeffrey Stout's discussion of the manifold ambiguities of this conclusion in "Virtue Among the Ruins: An Essay on MacIntyre," *Neue Zeitschrift für Systematische Theologie und Religionsphilosophie* 26 (1984): 256–73, especially, 269.
- 45 This is Rawls's description of "a well-ordered society (corresponding to justice as fairness)" (*Theory of Justice*, p. 527). Sandel finds these passages metaphorical and complains that "intersubjective and individualistic images appear in uneasy, sometimes unfelicitous combination, as if to betray the incompatible commitments contending within" (*Liberalism and the Limits of Justice*, pp. 150ff.). He concludes that "the moral vocabulary of community in the strong sense cannot in all cases be captured by a conception that [as Rawls has said his is] 'in its theoretical basis is individualistic.'" I am claiming that these commitments will look incompatible only if one attempts to define their philosophical presuppositions (which Rawls himself may occasionally have done too much of), and that this is a good reason for not making such attempts. Compare the Enlightenment view that attempts to sharpen up the theological presuppositions of social commitments had done more harm than good and that if theology cannot simply be discarded, it should at least be left as fuzzy (or, one might say, "liberal") as possible. Oakeshott has a point when he insists on the value of theoretical muddle for the health of the state.

Elsewhere Rawls has claimed that "there is no reason why a well-ordered society should encourage primarily individualistic values if this means ways of life that lead individuals to pursue their own way and to have no concern for the interest of others" ("Fairness to Goodness," *Philosophical Review* 84 [1975]: 550). Sandel's discussion of this passage says that it "suggests a deeper sense in which Rawls' conception is individualistic," but his argument that this suggestion is correct is, once again, the claim that "the Rawlsian self is not only a subject of possession, but an antecedently individuated subject" (*Liberalism and the Limits of Justice*, p. 61 ff.). This is just the claim I have been arguing against by arguing that there is no such thing as "the Rawlsian self" and that Rawls "takes for granted that every individual consists of one and only one system of desires" (*ibid.*, p. 62), but it is hard to find evidence for this claim in the texts. At worst, Rawls simplifies his presentation by imagining each of his citizens as having only one such set, but this simplifying assumption does not seem central to his view.

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